

## Table of Contents

A. EXECUTIVE SUMMARY .....	iii
1. RECOMMENDATIONS FOR EVALUATING VISIBILITY IMPACTS .....	iv
2. RECOMMENDATIONS FOR EVALUATING OZONE IMPACTS.....	vii
3. RECOMMENDATIONS FOR EVALUATING DEPOSITION IMPACTS.....	ix
B. BACKGROUND .....	1
1. HISTORY .....	1
a. FLAG Approach.....	1
b. FLAG Organization.....	2
2. OVERVIEW OF RESOURCE ISSUES.....	2
a. Visibility.....	3
b. Vegetation .....	3
c. Soils and Surface Waters.....	4
3. LEGAL RESPONSIBILITIES .....	4
4. COMMONALITIES AMONG FEDERAL LAND MANAGERS .....	5
a. Identifying AQRVs .....	6
b. Determining the Levels of Pollution that Trigger Concern for the Well-Being of AQRVs.....	6
c. Visibility .....	6
d. Biological and Physical Effects.....	6
e. Determining the Level of Pollution Likely to Cause an “Adverse Impact” on AQRVs .....	7
f. FLM Databases .....	7
C. FEDERAL LAND MANAGERS' APPROACH TO AQRV PROTECTION.....	8
1. AQRV PROTECTION AND IDENTIFICATION.....	8
2. NEW SOURCE REVIEW .....	8
a. Roles and Responsibilities of FLMs .....	9
b. Elements of Permit Review .....	10
c. FLM Permit Review Process .....	13
d. Criteria for Decision Making (Adverse Impact Considerations) .....	15
e. Air Pollution Permit Conditions that Benefit Class I Areas .....	16
f. Reducing Pollution in Nonattainment Areas (Nonattainment Permit Process) .....	17
3. OTHER AIR QUALITY REVIEW CONSIDERATIONS .....	17
a. Remedyng Existing Adverse Impacts .....	18
b. Requesting SIP Revisions to Address AQRV Adverse Impacts .....	18
c. Periodic Increment Consumption Review .....	19
4. MANAGING EMISSIONS GENERATED IN AND NEAR FLM AREAS .....	20
a. Prescribed Fire.....	20
b. Strategies to Minimize Emissions from Sources In and Near FLM Areas .....	21
c. Conformity Requirements in Nonattainment Areas.....	23
D. SUBGROUP REPORTS: TECHNICAL ANALYSES AND RECOMMENDATIONS.....	24
1. SUBGROUP OBJECTIVES AND TASKS .....	24
2. VISIBILITY .....	24
a. Introduction .....	24
b. Analysis Techniques.....	29

c. Air Quality Models and Visibility Assessment Procedures .....	29
d. Summary .....	35
e. Appendix 2.A Visibility Parameters .....	36
f. Appendix 2.B Estimate of Natural Conditions.....	40
g. Appendix 2.C Example Problem.....	69
3. OZONE .....	75
a. Introduction .....	75
b. Ozone Effects on Vegetation .....	75
c. Recommended Metric to Determine Phytotoxic Ozone Concentrations .....	77
d. Identification of Ozone Sensitive AQRVs or Sensitive Receptors .....	79
e. Review Process for Sources that Could Affect Ozone Levels or Vegetation in FLM Areas .....	79
f. Further Guidance to FLMs .....	82
g. Ozone Air Pollution Websites .....	83
h. Appendix 3.A A Preliminary Listing for Selected USDA/FS, NPS, and FWS Class I Areas of Plant Species that have been Shown to be Sensitive Receptors for Ozone .....	84
i. Appendix 3.B List of Representative Low and High W126 and N100 Values for SELECTED NPS and FWS Areas.....	103
4. DEPOSITION .....	119
a. Introduction .....	119
b. Current Trends in Deposition .....	120
c. Identification and Assessment of AQRVs.....	125
d. Determining Critical Loads .....	129
e. Other AQRV Identification and Assessment Tools .....	132
f. Recommendations and Guidance for Evaluating Potential Effects from Proposed Increases in Deposition to an FLM Area .....	134
g. Summary .....	142
h. Websites for Deposition and Related Information .....	143
E. FUTURE FLAG WORK .....	151
1. IMPLEMENTING FLAG RECOMMENDATIONS .....	151
2. PHASE I UPDATES.....	151
3. PHASE II TASKS.....	151

## APPENDIXES

A. GLOSSARY .....	152
B. LEGAL FRAMEWORK FOR MANAGING AIR QUALITY AND AIR QUALITY EFFECTS ON FEDERAL LANDS .....	157
C. GENERAL POLICY FOR MANAGING AIR QUALITY RELATED VALUES IN CLASS I AREAS.....	166
D. BEST AVAILABLE CONTROL TECHNOLOGY (BACT) ANALYSIS .....	168
E. MAPS OF FEDERAL CLASS I AREAS.....	169
F. CLASS I AREA CONTACTS.....	173
G. FLAG PARTICIPANTS .....	196
H. BIBLIOGRAPHY .....	199